FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

United in Progress, Empowered by Engagement

REGULAR MEETING / NOVEMBER 19, 2026

BOARD PACKET

GOVERNANCE • PUBLIC MEETING MATERIALS

MEETING INFORMATION

DATE **Thursday, November 19, 2026**	**TIME** 11:00 a.m. (Mountain Time)
LOCATION **Shoshoni Town Hall**	**ADDRESS** 100 W. 3rd St., Shoshoni, WY 82649
REMOTE ACCESS Join public meeting via Zoom	**MEETING TYPE** Regular Meeting

BOARD OF DIRECTORS

Timothy Hancock | Chair Mayor of Riverton	**Patricia Neveaux** | Vice-Chair Mayor of Dubois	**Sherry Oler** | Treasurer / Secretary Mayor of Hudson
Missy White | Board Member Mayor of Lander	**Joel Highsmith** | Board Member Mayor of Shoshoni	**Jacque Stoldt** | Board Member Mayor of Pavillion
	Michael Jones | Board Member Fremont County Commissioner	

PACKET USE

Please review the enclosed materials before the meeting and follow the posted agenda during Board consideration. Refer to the official meeting notice for current public access details.

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Approval of November 19, 2026 Meeting Agenda**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**II**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☒ Consent Agenda ☐ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing		
Nature of Action	☒ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☐ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Nichols, Executive Director
Attachments	☒ Yes		

I. EXECUTIVE SUMMARY

The Board is asked to review and adopt the meeting agenda for its November 19, 2026 regular meeting in Shoshoni. The agenda identifies routine business, five related regional EMS updates, the FY2027 first-quarter financial report, an accounting-services proposal, financial policy revisions, the incoming Board orientation, and capital acquisitions. The published agenda, once approved by the Chair, should be the controlling version for this action.

II. BACKGROUND AND PRIOR BOARD ACTIONS

The October 22 regular meeting agenda was approved as amended. The October SharePoint folder contains a carried-forward agenda-item file titled “Approve August Agenda,” which must not be reused without correction.

Date	Meeting / Body	Discussion or Action Taken
10/22/2026	FCAG Board	Approved the October regular meeting agenda with amendment; draft minutes awaiting November approval.

III. STATEMENT OF ISSUE *Why this item is before the Board*

Approval establishes the order and scope of meeting business, subject to any permissible amendments properly made at the meeting.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

FCAG Bylaws and posted meeting agenda govern Board order of business. Agenda modifications and any action must comply with applicable open-meeting requirements. Chair approval/publication should be confirmed.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG		
Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No direct expenditure or new contractual obligation is requested by approval of the agenda.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Adopts the agenda for November 19, 2026.
2. Approve with modifications	Adjusts wording, scope or meeting sequence in open session.
3. Deny or take no action	Leaves the proposed action unapproved and current legal/policy requirements unchanged.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

Approve the November 19, 2026 agenda as presented or as amended in open session.

VIII. PROPOSED MOTION

> BOARD MEMBER: "I move to approve the agenda for the November 19, 2026 regular meeting of the Fremont County Association of Governments [as presented / as amended]."
>
> (Second required if a motion is made.) Chair: "It has been moved and seconded. Is there any discussion?"
> Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

Present the Chair-approved version, clearly date-stamped; verify its correspondence with the publicly distributed agenda. Final packet verification: Confirm written approval from Chair Hancock and publication status. Replace the obsolete August agenda item filename and title; make no silent agenda changes after approval.

X. ATTACHMENTS

Attachment A	2.a. FCAG Agenda 11192026.docx (draft)
Attachment B	FCAG_11192026_02b_Approval_of_November_Agenda - With Executive Summaries

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	Pending	Pending
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda	Executive Director	TN	10/19/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

This report and its attachments are part of the public meeting packet and are public records under the Wyoming Public Records Act unless a specific exemption applies.

REGULAR MEETING
FREMONT COUNTY ASSOCIATION OF GOVERNMENTS
11:00am; Thursday, November 19, 2026
Shoshoni; Town Hall
100 W 3 St, Shoshoni, WY 82649
https://us02web.zoom.us/j/83901727125?pwd=QMOxjiyc5FbwbyLbtLVSeQDHIabR5s.1

Timothy Hancock - *Chair*
Mayor of Riverton

Patricia Neveaux – *Vice-Chair*
Mayor of Dubois

Sherry Oler – *Treasurer/Secretary*
Mayor of Hudson

Joel Highsmith
Mayor of Shoshoni

Jacque Stoldt
Mayor of Pavillion

Michael Jones
Fremont County Commissioner

Missy White
Mayor of Lander

I. ROLL CALL, CALL TO ORDER, PLEDGE OF ALLEGIANCE

II. APPROVAL OF NOVEMBER 19, 2026 MEETING AGENDA

III. CONSENT AGENDA
a. October 22, 2026 Regular Meeting Minutes
b. Monthly Financial Reports
c. Approval of Expenditures

IV. STAFF REPORTS

V. PUBLIC COMMENT

VI. OLD BUSINESS
a. Tribal Membership
b. RASEC Update

VII. NEW BUSINESS
a. Next Great American Base Initiative

VIII. MONTHLY FORUM

IX. ADJOURNMENT

DRAFT

REGULAR MEETING
FREMONT COUNTY ASSOCIATION OF GOVERNMENTS
11:00am; Thursday, November 19, 2026
Shoshoni; Town Hall
100 W 3 St, Shoshoni, WY 82649
https://us02web.zoom.us/j/83901727125?pwd=QMOxjiyc5FbwbyLbtLVSeQDHIabR5s.1

Timothy Hancock - *Chair*
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I. ROLL CALL, CALL TO ORDER, PLEDGE OF ALLEGIANCE

II. APPROVAL OF NOVEMBER 19, 2026 MEETING AGENDA

III. CONSENT AGENDA
a. October 22, 2026 Regular Meeting Minutes
b. Monthly Financial Reports
c. Approval of Expenditures

IV. STAFF REPORTS

V. PUBLIC COMMENT

VI. OLD BUSINESS
a. Tribal Membership
i. (Executive Summary) The Board is asked to review four resolution templates covering every governing body whose approval is needed to admit the Northern Arapaho Tribe and the Eastern Shoshone Tribe as participating agencies of the Fremont County Association of Governments ("FCAG") Joint Powers Board: (1) the Northern Arapaho Business Council, (2) the Eastern Shoshone Business Council, (3) the FCAG Joint Powers Board itself, and (4) a generic template for use by each of FCAG's seven current member governments. Each template is drafted to align with the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110, and with FCAG's own founding and amendment records. The Eastern Shoshone Tribe has submitted their resolution. FCAG is waiting for Northern Arapaho resolution but advise continuing initiating with Eastern Shoshone leadership.

b. RASEC Update
i. (Executive Summary) FCAG continues coordinating the development of a regional Emergency Medical Services (EMS) system under the Board-approved Regional Emergency Medical Services Program Proposal & Transition Plan.
Since the Board's previous update, several significant developments have occurred, including execution of the $2 million Rural Health Transformation Program (RHTP) grant agreement with the Wyoming Department of Health (WDH), continued implementation of RASEC's Phase 2 advisory responsibilities, and the establishment of additional grant reporting and implementation requirements.

The immediate priority is completion of WDH's required Start-up Work Plan, Budget, and Sustainability and Accountability documentation by November 30, 2026, at 11:00 p.m. MST. Planning continues in coordination with Fremont County, participating municipalities, tribal representatives, EMS stakeholders, and WDH. Current efforts include establishing the necessary governance arrangements, evaluating operational readiness, developing staffing and fleet requirements, and reconciling the proposed regional system with existing ambulance-service agreements.

The approved Transition Plan maintains July 1, 2027, as a planning target. This date is not an authorization to assume operations and remains contingent upon satisfaction of all applicable legal, financial, staffing, licensing, clinical, and operational requirements.

No operational transfer, additional expenditure, or contractual authorization is requested under this agenda item.

VII. NEW BUSINESS

a. Next Great American Base Initiative

i. (Executive Summary) The Board is asked to review information related to the Next Great American Base Initiative, which seeks locations within the United States for a multi-unit military base.

The Department of War (DoW) has clarified that the **100,000 to 250,000-acre land-availability range** for the Next Great American Base (NGAB) serves as a planning guideline. **Eligible communities proposing sites outside this range may submit self-nominations and will receive full consideration** through the competitive screening and evaluation process.

Mission suitability remains the primary consideration. All proposals will be evaluated for their ability to provide sufficient land and infrastructure to support the full NGAB mission, including rapid global power projection. The Department continues to request state endorsements of eligible community nominations. The original nomination timeline and submission procedures remain unchanged. Participation does not commit DoW to selecting a site, accepting land or other consideration, exercising authority, or undertaking construction. Any future action remains subject to applicable law, appropriations, required approvals, and project-specific reviews.

VIII. MONTHLY FORUM

IX. ADJOURNMENT

DRAFT

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Consent Agenda**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**III**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☒ Consent Agenda ☐ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing		
Nature of Action	☒ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☐ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Hancock, Chairman
Attachments	☒ Yes - proposed documents in Section X; packet assembly pending		

I. EXECUTIVE SUMMARY

The November consent agenda lists the October 22, 2026 regular meeting minutes, monthly financial reports, and approval of expenditures. The currently accessible October minutes are a reconstructed draft, prepared November 13 from a recording and transcript, and expressly require additional review before approval. They should not be represented as final or already approved.

II. BACKGROUND AND PRIOR BOARD ACTIONS

At the October meeting, the Board considered and approved the prior month's consent agenda.

Date	Meeting / Body	Discussion or Action Taken
10/22/2026	FCAG Board	Approved the September consent agenda; September 24 minutes remain draft pending approval.

III. STATEMENT OF ISSUE *Why this item is before the Board*

The Board must determine whether the draft minutes accurately capture the proceedings and whether monthly statements and expenditure registers are complete and suitable for approval.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

FCAG Bylaws, open-meeting recordkeeping requirements, and applicable FCAG financial policy govern minutes, financial review and expenditure approvals. Only materials provided to the Board should be approved.

V. FISCAL IMPACT

Fiscal Impact	☐ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG		
Amount	Pending final financial packet	**Fiscal Year**	FY2027
Funding Source(s)	FCAG program funds; verify final expenditure list		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☐ Yes ☐ No To verify

The expenditure amount and reporting period were not verified from a final November financial packet. No amount is inserted in this motion.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Approves only documents included and verified in final packet.
2. Approve with modifications	Pulls individual minutes or reports for separate review.
3. Deny or take no action	Leaves the proposed action unapproved and current legal/policy requirements unchanged.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

Ask whether any member wants an item removed. Approve only those documents actually included in the final November packet; table the minutes if the noted mover/seconder and attendance issues remain unresolved.

VIII. PROPOSED MOTION

BOARD MEMBER: "I move to approve the November 19, 2026 consent agenda, consisting of the September 24, 2026 meeting minutes, the monthly financial reports, and the expenditure register, and FCAG_RFQ_FY27_001 procurement authorization provided to the Board, except for any item removed for separate consideration."

(Second required if a motion is made.) Chair: "It has been moved and seconded. Is there any discussion?"
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

Before distribution, confirm corrections noted in the reconstructed minutes, complete the expenditure register, and provide the reports identified in the agenda. Final packet verification: Confirm October 22 minutes moved and seconder for consent,

X. ATTACHMENTS

Attachment A	FCAG 10222026 Meeting Minutes.docx
Attachment B	Monthly financial statements
Attachment C	Expenditure register

Attachment D	FCAG-RFQ-FY27-001 Procurement File

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	TN	11/22/2026
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda (Executive Director)	Executive Director	Pending	Pending

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

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Fremont County CSBG

Statement of Activity
October 2026

	Total
Revenue	
4000 INCOME	
4211 State Aid & Grants	44,034.56
Total for 4000 INCOME	**$44,034.56**
Total Revenue	**$44,034.56**
Gross Profit	**$44,034.56**
Expenditures	
7000 ADMINISTRATION	
7070 OTHER	
7070-03 Dues & Subscriptions	-1,188.00
Total for 7070 OTHER	**-$1,188.00**
Total for 7000 ADMINISTRATION	**-$1,188.00**
7200 OPERATIONS	
7230 *CSBG SERVICES	
7230-04 SRV 4 Housing	8,639.00
7230-05 SRV 5 Health	215.00
7230-07 SRV 7 Support Services	
7230-07-1 SRV 7 Direct Salaries & Benefits	6,005.14
Total for 7230-07 SRV 7 Support Services	**$6,005.14**
7230-08 Linkages/CI	-99.00
7230-11 Direct Salaries	8,537.00
7230-12 Other Rent Office Software Equipment	26.99
Total for 7230 *CSBG SERVICES	**$23,324.13**
Total for 7200 OPERATIONS	**$23,324.13**
Total Expenditures	**$22,136.13**
Net Operating Revenue	**$21,898.43**
Net Income	**$21,898.43**

Fremont County CSBG

Statement of Financial Position
As of Oct 31, 2026

	Total
Assets	
Current Assets	
Bank Accounts	
1010 Checking	44,927.86
Total Bank Accounts	**$44,927.86**
Accounts Receivable	
1200 Accounts Receivable (A/R)	27,877.00
Total Accounts Receivable	**$27,877.00**
Total Current Assets	**$72,804.86**
Total Assets	**$72,804.86**
Liabilities and Equity	
Liabilities	
Current Liabilities	
Accounts Payable	
2010 Accounts Payable (A/P)	17,261.00
Total Accounts Payable	**$17,261.00**
Credit Cards	
2015 CREDIT CARDS	
2015-09 DOUGLAS SPRIGGS (0051) - 2	7,299.45
Total for 2015 CREDIT CARDS	**$7,299.45**
Total Credit Cards	**$7,299.45**
Total Current Liabilities	**$24,560.45**
Total Liabilities	**$24,560.45**
Equity	
3000 Fund Balance	34,621.79
Net Income	13,622.62
Total Equity	**$48,244.41**
Total Liabilities and Equity	**$72,804.86**

Fremont County Association of Governments

Statement of Activity

October 2026

	Total
Income	
4500 MISCELLANEOUS REVENUE	
4501 Interest Earned	37.96
Total for 4500 MISCELLANEOUS REVENUE	**$37.96**
Total Income	**$37.96**
Gross Profit	**$37.96**
Expenses	
7000 ADMINISTRATION	
7021 Legal & Professional Fees	7,370.00
7050 UTILITIES	
7050-04 Telecommunications	830.12
Total for 7050 UTILITIES	**$830.12**
7070 OTHER	
7070-01 Advertising/Promotional	75.00
7070-03 Dues & Subscriptions	428.17
Total for 7070 OTHER	**$503.17**
Total for 7000 ADMINISTRATION	**$8,703.29**
Total Expenses	**$8,703.29**
Net Operating Income	**-$8,665.33**
Other Income	
4702 Interdepartmental Transfer - DUE FROM	2,861.76
Total Other Income	**$2,861.76**
Other Expenses	
7450 Interdepartmental Transfer - DUE TO	
7450-03 Payroll Reimbursement	1,750.00
Total for 7450 Interdepartmental Transfer - DUE TO	**$1,750.00**
Total Other Expenses	**$1,750.00**
Net Other Income	**$1,111.76**
Net Income	**-$7,553.57**

Fremont County Association of Governments

Statement of Financial Position

As of Oct 31, 2026

	Total
Assets	
Current Assets	
Bank Accounts	
1010 Checking	51,131.04
Total Bank Accounts	**$51,131.04**
Accounts Receivable	
1200 Accounts Receivable (A/R)	7,905.00
Total Accounts Receivable	**$7,905.00**
Other Current Assets	
1040-02 WyoClass - Groud Transportation Fund	35,483.84
1040-03 WyoClass - Joint Projects Fund	3,269.47
1660 Deferred Outflow	10,000.00
Total Other Current Assets	**$48,753.31**
Total Current Assets	**$107,789.35**
Total Assets	**$107,789.35**
Liabilities and Equity	
Liabilities	
Current Liabilities	
Credit Cards	
2015 CREDIT CARDS	
2015-08 FCAG Department Credit Card (0234)	282.45
Total for 2015 CREDIT CARDS	**$282.45**
Total Credit Cards	**$282.45**
Total Current Liabilities	**$282.45**
Total Liabilities	**$282.45**
Equity	
3000 Fund Balance	120,303.54
Net Income	-12,796.64
Total Equity	**$107,506.90**
Total Liabilities and Equity	**$107,789.35**

Wind River Transportation Authority

Statement of Activity
October 2026

	Total
Income	
4000 INCOME	
4237 Municipal Support	31,225.00
4308-03 Public Transit Program Income	$40.00
4308-03-01 Fixed Route Farebox	1,134.30
4308-03-02 Demand Response Farebox	652.30
4308-03-06 Transportation Services	7,860.00
4308-03-07 Special Transportation	53,566.83
Total for 4308-03 Public Transit Program Income	**$63,253.43**
Total for 4000 INCOME	**$94,478.43**
4500 MISCELLANEOUS REVENUE	
4501 Interest Earned	82.01
4507-05 Maintenance Services	167.76
Total for 4500 MISCELLANEOUS REVENUE	**$249.77**
Billable Expenditure Revenue-1	20,517.16
Unapplied Cash Payment Income	74.30
Total Income	**$115,319.66**
Gross Profit	**$115,319.66**
Expenses	
7000 ADMINISTRATION	
7021 Legal & Professional Fees	18.63
7030 OFFICE EXPENSES	
7030-01 Office Supplies	91.07
7030-02 OFFICE EQUIPMENT	
7030-02-01 Office Equipment	8,926.00
7030-02-02 Office Equipment Rental	164.68
Total for 7030-02 OFFICE EQUIPMENT	**$9,090.68**
Total for 7030 OFFICE EXPENSES	**$9,181.75**
7044 Travel	605.25
7050 UTILITIES	
7050-02 Natural Gas	101.03
7050-03 Water/Sewer/Sanitation	122.23
7050-04 Telecommunications	
7050-04-03 Mobile/Wireless Communication	514.06
Total for 7050-04 Telecommunications	**$514.06**
Total for 7050 UTILITIES	**$737.32**
7062 Rent or Lease of Buildings	4,292.64
7070 OTHER	
7070-01 Advertising/Promotional	572.50
7070-03 Dues & Subscriptions	12,957.59
Total for 7070 OTHER	**$13,530.09**

Wind River Transportation Authority

Statement of Activity
October 2026

	Total
7490 CAPITAL OUTLAY	
7490-02 Capital Outlay-Machinery & Equipment	148.14
Total for 7490 CAPITAL OUTLAY	**$148.14**
Total for 7000 ADMINISTRATION	**$28,513.82**
7200 OPERATIONS	
7202 WAGES AND TAXES/BENEFITS	
7202-01 ADMINISTRATION STAFF	
7202-01-01 Administration Wages	24,962.37
7202-01-02 Administration Taxes/Benefits	9,905.94
Total for 7202-01 ADMINISTRATION STAFF	**$34,868.31**
7202-02 OPERATIONS STAFF	
7202-02-01 Operations Staff Wages	34,462.22
7202-02-02 Operations Staff Taxes/Benefits	8,841.82
Total for 7202-02 OPERATIONS STAFF	**$43,304.04**
7202-03 MAINTENANCE STAFF	
7202-03-01 Maintenance Staff Wages	9,833.25
7202-03-02 Maintenance Staff Taxes/Benefits	4,740.20
Total for 7202-03 MAINTENANCE STAFF	**$14,573.45**
Total for 7202 WAGES AND TAXES/BENEFITS	**$92,745.80**
7204 LABOR COST	
7204-01 Drug/Alcohol Testing	230.00
Total for 7204 LABOR COST	**$230.00**
7220 OPERATING SUPPLIES/EXPENSES	
7220-01 Vehicle Maintenance & Repair	778.65
7220-02 Shop Supplies	573.60
7220-03 FUEL & OIL	
7220-03-01 Gas & Diesel	13,985.85
Total for 7220-03 FUEL & OIL	**$13,985.85**
Total for 7220 OPERATING SUPPLIES/EXPENSES	**$15,338.10**
7241 Training	345.00
7261 Facility Maintenance & Repair	55.02
Total for 7200 OPERATIONS	**$108,713.92**
8001 Bad Debt	7,900.00
Payroll Expenses	3,115.52
QuickBooks Payments Fees	3.04
Unapplied Cash Bill Payment Expenditure	-150.03
Total Expenses	**$148,096.27**
Net Operating Income	**-$32,776.61**
Net Income	**-$32,776.61**

Wind River Transportation Authority

Statement of Financial Position

As of Oct 31, 2026

	Total
Assets	
Current Assets	
Bank Accounts	
1010 Checking	644,136.91
Total Bank Accounts	**$644,136.91**
Accounts Receivable	
1200 Accounts Receivable (A/R)	50,922.00
Total Accounts Receivable	**$50,922.00**
Other Current Assets	
1040-01 WyoClass-WRTA Fund	28,818.41
1610 Prepaid Expenses	-784.74
Payroll Refunds	0.02
QuickBooks Tax Holding Account	280.04
Total Other Current Assets	**$28,313.73**
Total Current Assets	**$723,372.64**
Total Assets	**$723,372.64**
Liabilities and Equity	
Liabilities	
Current Liabilities	
Accounts Payable	
2010 Accounts Payable (A/P)	7.41
Total Accounts Payable	**$7.41**
Credit Cards	
2015 CREDIT CARDS	$0.00
2015-03 WRTA 3-Department Credit Card	37.75
2015-04 WRTA Nichols (0440)	37.68
2015-06 WRTA Grosinger (0564)	2,398.74
Total for 2015 CREDIT CARDS	**$2,474.17**
Total Credit Cards	**$2,474.17**
Other Current Liabilities	
2150 PAYROLL LIABILITIES	$0.00
2150-01 Federal Taxes (941/944)	-7,412.92
2150-03 WY Unemployment Tax	24.00
2150-04 Education & Training	-1,302.00
2150-05 State Retirement	10,529.50
2150-06 MEDICAL INSURANCE	
2150-06-01 AFLAC	76.70
2150-06-03 Blue Cross WAM-JPIC - Dearborn	7.04
2150-06-04 Blue Cross Blue Shield of Wyoming	-666.45
Total for 2150-06 MEDICAL INSURANCE	**-$582.71**
2150-07 TRANSPORTATION INSURANCE	
2150-07-01 AirMedCare (GMRS)	-1,620.80

Wind River Transportation Authority

Statement of Financial Position
As of Oct 31, 2026

	Total
Total for 2150-07 TRANSPORTATION INSURANCE	**-$1,620.80**
2150-08 VISION INSURANCE	
2150-08-01 Vision Service Plan	125.80
Total for 2150-08 VISION INSURANCE	**$125.80**
2150-09 DENTAL INSURANCE	
2150-09-01 Delta Dental	-635.30
Total for 2150-09 DENTAL INSURANCE	**-$635.30**
2150-10 WY Worker's Compensation	3,241.87
Delta Dental ER (deleted)	0.01
Total for 2150 PAYROLL LIABILITIES	**$2,367.45**
2220 Deferred Inflow	3,465.26
2300 Accrued Leave Payable Current	25,859.90
Total Other Current Liabilities	**$31,692.61**
Total Current Liabilities	**$34,174.19**
Long-term Liabilities	
2550 Accrued Leave	13,347.30
Total Long-term Liabilities	**$13,347.30**
Total Liabilities	**$47,521.49**
Equity	
Opening Balance Equity	-31,506.49
3000 Fund Balance	787,460.13
Net Income	-80,102.49
Total Equity	**$675,851.15**
Total Liabilities and Equity	**$723,372.64**

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Staff Reports**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**IV**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☐ Unfinished Business ☐ New Business ☒ Reports and Updates ☐ Public Hearing		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☒ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Nichols, Executive Director
Attachments	☒ Yes - proposed documents in Section X; packet assembly pending		

I. EXECUTIVE SUMMARY

This item provides an operational and administrative update since the October regular meeting.

II. BACKGROUND AND PRIOR BOARD ACTIONS

The October 22 meeting received staff updates. No substantive action was taken under the staff report.

Date	Meeting / Body	Discussion or Action Taken
10/22/2026	FCAG Board	Received monthly organizational updates on transit, grants, EMS planning and administration.

III. STATEMENT OF ISSUE *Why this item is before the Board*

A recurring management report gives the Board a unified view of program performance, current obligations, and emerging risks without requiring operational decisions on every update.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

Routine reporting under the FCAG Joint Powers Agreement and Board oversight responsibilities; no separate contract or appropriation authorization is requested.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG

Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No standalone fiscal action. Financial information should reconcile to the separately presented FY2027 Q1 review and the consent reports.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Receives operational report without new authorization.
2. Approve with modifications	Asks for more detailed figures and directs subsequent reporting.
3. Deny or take no action	No new authority or approval; routine item remains pending or is received without vote.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

Receive the staff report and invite governance-level questions; refer any authorization issue to its separately noticed agenda item.

VIII. PROPOSED MOTION

BOARD MEMBER: No formal motion recommended for this information-only item. The Chair may receive the report and direct staff only within the posted agenda.

(Second required if a motion is made.) Chair: “It has been moved and seconded. Is there any discussion?”
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR’S RECOMMENDATION

Issue a concise verbal briefing accompanied by the comprehensive monthly written report. Ensure the reported period and statistics can be traced to source systems. Final packet verification: Replace carried-forward October report text; confirm October activity dates, October ridership, current grant performance, and audit-response status before publication.

X. ATTACHMENTS

Attachment A	Current-month Staff Report

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	TN	11/19/2026
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda (Executive Director)	Executive Director	TN	11/19/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

This report and its attachments are part of the public meeting packet and are public records under the Wyoming Public Records Act unless a specific exemption applies.

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS
WIND RIVER TRANSPORTATION AUTHORITY • PROJECT INDEPENDENCE
2554 AIRPORT RD RIVERTON WY, 82501 • (307) 856-9782

STAFF REPORT

Date: Thursday, November 19, 2026

TO: Fremont County Association of Government Board

FROM: Tim Nichols, Director

SUBJECT: November 2026 FCAG Staff Report

REGIONAL EMERGENCY MEDICAL SERVICES
Following execution of the $2 million Rural Health Transformation Program grant agreement, administration and RASEC have concentrated on implementation planning and the Wyoming Department of Health's November 30 submission requirements. These include a detailed work plan, budget, and sustainability documentation. Coordination continues regarding regional governance agreements, EMS Director recruitment, staffing, fleet procurement, and operational readiness. July 1, 2027, remains the targeted transition date, contingent upon necessary approvals and implementation milestones.

WRTA FUNDING AND OPERATIONS
WRTA continues navigating significant financial challenges resulting from reduced federal funding and local match limitations. Administration has developed financial scenarios for the Fremont County Commission outlining the funding necessary to sustain existing service and bridge operations until dedicated sales tax revenues become available.

Operational modernization continues through implementation of the Blaise Transit scheduling and dispatch platform, refinement of fare and service configurations, and improvements to passenger booking processes. WRTA is also coordinating complimentary Thanksgiving transportation between the University of Wyoming and Fremont County on November 25 and 29.

FINANCIAL MANAGEMENT AND COMPLIANCE
The Business Office continues coordinating the FY2026 financial audit, including reconciliations, asset records, financial confirmations, and supporting documentation. Administration is also finalizing FCAG's FY2027 indirect cost allocation methodology, incorporating WYDOT's updated reporting requirements and the 15% de minimis rate. Additional efforts include implementing approved Financial Handbook revisions and improving QuickBooks payroll, accounting, and administrative processes.

FLEET, FACILITIES, AND CAPITAL PROJECTS
Staff continues advancing federally funded equipment procurement, including vehicle lifts, while addressing WYDOT's required cost analyses, contractor verification, and procurement documentation. Preparations continue at the newly acquired 333 West Adams Street maintenance property, alongside facility improvements, fleet planning, and insurance renewal coordination.

PERSONNEL AND ORGANIZATIONAL DEVELOPMENT
Administration reinforced organization-wide expectations for professionalism, respectful communication, accountability, and workplace conduct. Supporting guidance and professional

boundaries training are being developed. WRTA recruitment, training coordination, and uniform standardization also remain ongoing priorities.

INTERGOVERNMENTAL COORDINATION AND REGIONAL INITIATIVES

Outreach continues with newly elected municipal officials to strengthen regional relationships and governance continuity. Staff is advancing coordination related to potential Eastern Shoshone and Northern Arapaho Tribal membership in FCAG, including required resolutions and Joint Powers Agreement amendments.

Administration also initiated preliminary discussions with the Governor's Office and municipal leaders concerning Fremont County's potential participation in the Next Great American Base Initiative. This remains exploratory, with no formal organizational commitment.

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Public Comment**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**V**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☐ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing (Section: Public Comment)		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☒ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director (draft prepared for review)	**Presented By**	Tim Nichols, Executive Director (proposed)
Attachments	☒ None; supporting sources referenced in the narrative		

I. EXECUTIVE SUMMARY

This period allows members of the public to address the FCAG Board on matters within its purview, subject to the Chair's meeting procedures and applicable open-meeting requirements. Public remarks, including allegations or disputed statements, should be attributed as comments and not recast as adopted Board findings.

II. BACKGROUND AND PRIOR BOARD ACTIONS

The October 22 meeting included public discussion and requests concerning regional ambulance planning and RASEC representation. A separate request for censure was discussed but not adjudicated or approved.

Date	Meeting / Body	Discussion or Action Taken
10/222026	FCAG Board	Received public comment on EMS planning and RASEC; no finding on allegations recorded.

III. STATEMENT OF ISSUE *Why this item is before the Board*

Ensure a clear and equitable opportunity for public participation and maintain an accurate record of comments made.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

FCAG meeting rules and applicable Wyoming open-meeting law govern public participation. No adjudication of individual allegations is proposed under public comment.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG		
Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No direct fiscal effect.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Provides a recorded opportunity for public input.
2. Approve with modifications	Adjusts neutral participation procedures consistent with adopted rules.
3. Deny or take no action	No new authority or approval; routine item remains pending or is received without vote.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

The Chair opens public comment, states any neutral participation procedures, and closes the period when complete.

VIII. PROPOSED MOTION

BOARD MEMBER: No formal motion recommended for this information-only item. The Chair may receive the report and direct staff only within the posted agenda.

(Second required if a motion is made.) Chair: “It has been moved and seconded. Is there any discussion?”
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR’S RECOMMENDATION

Provide a consistent explanation of speaking expectations and maintain a neutral, fact-based record. Final packet verification: Confirm that the Chair’s announced public-comment procedures match adopted FCAG rules and law. Avoid inserting names or expected testimony in the packet.

X. ATTACHMENTS

Attachment A	None
Attachment B	—
Attachment C	—

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	TN	11/19/2026
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda (Executive Director)	Executive Director	TN	11/19/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

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FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**FCAG Tribal Membership**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**VI.a.**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☒ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☒ Direction to Staff ☐ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Nichols, Executive Director
Attachments	☒ Yes		

I. EXECUTIVE SUMMARY

The Board is asked to review four resolution templates covering every governing body whose approval is needed to admit the Northern Arapaho Tribe and the Eastern Shoshone Tribe as participating agencies of the Fremont County Association of Governments ("FCAG") Joint Powers Board: (1) the Northern Arapaho Business Council, (2) the Eastern Shoshone Business Council, (3) the FCAG Joint Powers Board itself, and (4) a generic template for use by each of FCAG's seven current member governments. Each template is drafted to align with the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110, and with FCAG's own founding and amendment records. The Eastern Shoshone Tribe has submitted their resolution. FCAG is waiting for Northern Arapaho resolution but advise continuing initiating with Eastern Shoshone leadership.

II. BACKGROUND AND PRIOR BOARD ACTIONS

The Board reviewed these resolution templates at the July 2026 Board meeting.

Date	Meeting / Body	Discussion or Action Taken
07/22/2026	FCAG Board	Board members discussed further actions to recruit and support Tribal membership within FCAG. No action was taken.

III. STATEMENT OF ISSUE *Why this item is before the Board*

Tribal membership is an important part of a regional Joint Powers Board.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☒ Reviewed by FCAG Counsel ☐ Review Pending ☐ Not Required

Reviewed August 11, 2026

V. FISCAL IMPACT

Fiscal Impact	☐ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☒ Revenue to FCAG		
Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	Dues		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No direct expenditure or new contractual obligation is requested by approval of the agenda.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	No action needed.
2. Approve with modifications	No action needed.
3. Deny or take no action	No action needed.
4. Table or continue to a date certain	No action needed.

VII. ACTION REQUESTED

Follow up with Tribal leadership.

VIII. PROPOSED MOTION

BOARD MEMBER: "I move to approve the agenda for the November 19, 2026 regular meeting of the Fremont County Association of Governments [as presented / as amended]."

(Second required if a motion is made.) Chair: "It has been moved and seconded. Is there any discussion?"
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

Board Chair should communicate with Tribal leadership to ensure understanding of proposed agreements and further work to secure Tribal membership in FCAG.

X. ATTACHMENTS

Attachment A	FCAG_11192026_07a_Tribal Membership

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	Pending	Pending
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda	Executive Director	TN	11/16/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

This report and its attachments are part of the public meeting packet and are public records under the Wyoming Public Records Act unless a specific exemption applies.

RESOLUTION PACKAGE

Admission of the Northern Arapaho and Eastern Shoshone Business Councils to the
Fremont County Association of Governments Joint Powers Board
Four Resolutions: NABC | ESBC | FCAG Board | FCAG Member Government (template)

Purpose

This document provides four resolution templates covering every governing body whose approval is needed to admit the Northern Arapaho Tribe and the Eastern Shoshone Tribe as participating agencies of the Fremont County Association of Governments ("FCAG") Joint Powers Board: (1) the Northern Arapaho Business Council, (2) the Eastern Shoshone Business Council, (3) the FCAG Joint Powers Board itself, and (4) a generic template for use by each of FCAG's seven current member governments. Each template is drafted to align with the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110, and with FCAG's own founding and amendment records.

Who Needs to Approve — Two Layers on the FCAG Side

Adding a new participating agency to FCAG is not a single vote. Wyo. Stat. Ann. § 16-1-105(a)(i) requires that "the governing body of each participating agency" approve the agreement or amendment before it is effective. The FCAG Joint Powers Board is itself a separate body corporate created by the original 1983 agreement among its member governments (§ 16-1-106(b)) — it is not, itself, one of the "participating agencies." That has two practical consequences:

- FCAG Board resolution — required under FCAG's own bylaws, which list amendments to the Joint Powers Agreement as a formal organizational decision needing Board approval. This resolution is the Board's internal act of approving and recommending the Amended and Restated Joint Powers Agreement.
- Each of the seven current member governments — the Town of Dubois, Fremont County, the Town of Hudson, the City of Lander, the Town of Pavillion, the City of Riverton, and the Town of Shoshoni — independently approves the amendment through its own council or commission, because each of those entities, not the FCAG Board, is the "participating agency" whose governing-body approval the statute (and FCAG's own founding Agreement) requires.

A generic member-government template is included so the same form can be adapted and routed to all seven councils/commission.

What FCAG's Own Records Show

FCAG's founding and amendment documents confirm, rather than merely suggest, this two-layer structure. The original 1983 Joint Powers Agreement, at Section Eight (Effective Date), provided that the Agreement would not be effective until (1) the governing body of each Participating Agency approved it, (2) the Wyoming Attorney General approved it, and (3) it was filed with each

Participating Agency's clerk. Consistent with that clause, each of the seven original members — Fremont County, the City of Riverton, the City of Lander, the Town of Dubois, the Town of Shoshoni, the Town of Hudson, and the Town of Pavillion — separately adopted its own 1983 resolution authorizing its mayor or chairman to sign, several of which name a specific board representative and are notarized.

That same approval structure was not used for every later change, however. In 2018 FCAG circulated a full restated Joint Powers Agreement that dropped Section Eight's approval language entirely and was signed only by the Board's Chair and Secretary/Treasurer; FCAG's records indicate the State directed FCAG to submit a narrower Addendum instead. The Addenda that were actually adopted, in January 2018 and August 2022, changed internal Board-operations details — how each existing member's representative is designated, and how members may attend meetings — and were likewise executed by the Board Chair and Secretary/Treasurer alone, without a fresh vote of each member's governing body.

Admitting the NABC and the ESBC is a different kind of change: it adds new parties to the underlying multi-party Agreement, rather than adjusting how the existing parties operate internally. That places it squarely within Section Eight's original approval process — and within Wyo. Stat. Ann. § 16-1-105(a), which extends the same three-part requirement to amendments — rather than within the lighter Board-addendum practice used for housekeeping changes in 2018 and 2022. The FCAG Board resolution and member-government template in this package are drafted accordingly, and each flags this history for confirmation by legal counsel.

Why the Wyoming Joint Powers Act Applies to the Tribes

The Wyoming Joint Powers Act names the Wind River tribal governments directly. Wyo. Stat. Ann. § 16-1-101 authorizes cooperation between Wyoming political subdivisions and "the Eastern Shoshone and Northern Arapaho Tribes of the Wind River Reservation." Wyo. Stat. Ann. § 16-1-103(a)(i) goes further, defining "Agencies" eligible to enter joint powers agreements to include the joint business council of the two tribes, the Eastern Shoshone Business Council individually, and the Northern Arapaho Business Council individually. This means each Business Council may participate in a joint powers board on the same statutory footing as a Wyoming county or municipality — no separate state enabling legislation is needed.

Wyo. Stat. Ann. § 16-1-104(a) adds an important protection: a tribal business council's participation in a joint powers board "neither increases or decreases" its powers. Each template's Resolved Clause 5 restates this protection and separately reserves sovereign immunity, which the Joint Powers Act does not itself address.

What the Wyoming Joint Powers Act Requires for a Valid Agreement

- Governing body approval — each participating agency's governing body must formally approve the agreement or amendment. Wyo. Stat. Ann. § 16-1-105(a)(i).

- Attorney General approval — the agreement or amendment must be submitted to and approved by the Wyoming Attorney General. Wyo. Stat. Ann. § 16-1-105(a)(ii).
- Filing — the approved agreement must be filed with the keeper of records of each participating agency. Wyo. Stat. Ann. § 16-1-105(a)(iii).
- Required content — the agreement itself (not the resolution) must state its duration; the organization, composition, and delegated powers of the joint powers board; its purpose; each agency's ownership or interest in board facilities/services; the manner of financing; and terms for partial or complete termination and distribution of assets. Wyo. Stat. Ann. § 16-1-105(b).
- Board composition — a joint powers board must have at least five members, all qualified electors of the counties in which the board operates, appointed by the participating agencies' governing bodies in a proportion reflecting their interest. Wyo. Stat. Ann. § 16-1-106(a). FCAG and each Tribe should confirm, as part of drafting Exhibit A, how tribal representation on the board will be structured and how the "qualified elector" requirement will be satisfied.

How to Use These Templates

- Each of the four resolutions stands alone and must be adopted by its own governing body in accordance with that body's own charter, code, bylaws, and quorum/voting requirements; the templates do not attempt to prescribe internal procedure for any entity.
- Complete all bracketed fields in every resolution: resolution numbers, dates, officer names and titles, meeting quorum and vote counts, and (for the two tribal resolutions) the tribal law citation establishing each Business Council's authority to act.
- Attach the actual Amended and Restated Joint Powers Agreement as Exhibit A to every resolution before adoption; each resolution authorizes and references that agreement but does not substitute for it.
- Suggested sequence: (1) FCAG Board approves and recommends the Amended and Restated Joint Powers Agreement; (2) NABC and ESBC each adopt their resolutions; (3) each of FCAG's seven current member governments adopts the member-government template; (4) the agreement is submitted to the Wyoming Attorney General under § 16-1-105(a)(ii); (5) upon AG approval, the agreement is filed with the keeper of records of all nine participating agencies under § 16-1-105(a)(iii).
- Have legal counsel for each Tribe, for FCAG, and for each member government review the resolution and agreement before adoption; shaded drafting notes throughout flag points that need entity-specific legal confirmation.

[TRIBAL SEAL]

NORTHERN ARAPAHO TRIBE

NORTHERN ARAPAHO BUSINESS COUNCIL

Wind River Indian Reservation, Wyoming

RESOLUTION NO. NABC-[YY]-[###]

A RESOLUTION OF THE NORTHERN ARAPAHO BUSINESS COUNCIL AUTHORIZING THE NORTHERN ARAPAHO TRIBE'S PARTICIPATION IN THE FREMONT COUNTY ASSOCIATION OF GOVERNMENTS JOINT POWERS BOARD PURSUANT TO THE WYOMING JOINT POWERS ACT, WYO. STAT. ANN. §§ 16-1-101 THROUGH 16-1-110

DRAFTING NOTE: This is a template. Bracketed text must be completed, and the entire document reviewed and approved by the Tribe's legal counsel before adoption, to confirm consistency with the Tribe's constitution, law and order code, and internal quorum and ratification requirements.

WHEREAS, the Northern Arapaho Tribe ("Tribe") is a sovereign Indian tribe recognized by the United States, possessing inherent sovereign authority to govern its members, lands, and internal and external affairs; and

WHEREAS, the Northern Arapaho Business Council ("NABC" or "Council") is the governing body of the Tribe, vested with authority under [Northern Arapaho Tribal Constitution and/or Law and Order Code, Article ___, § ___] to act on behalf of the Tribe in matters of tribal governance, intergovernmental relations, and business affairs; and

WHEREAS, the Wyoming Legislature, in the Wyoming Joint Powers Act, Wyo. Stat. Ann. § 16-1-101, has expressly recognized the authority of the State of Wyoming and its counties, municipal corporations, and other political subdivisions to cooperate with "the Eastern Shoshone and Northern Arapaho Tribes of the Wind River Reservation"; and

WHEREAS, Wyo. Stat. Ann. § 16-1-103(a)(i) expressly defines "Agencies" eligible to enter into joint powers agreements under the Act to include "the business council of the Northern Arapaho Indian tribe"; and

WHEREAS, Wyo. Stat. Ann. § 16-1-104(a) provides that where the NABC participates in a joint powers board with Wyoming political subdivisions and special districts, the powers of the NABC are neither increased nor decreased by that participation, and that such participation is intended solely to facilitate the implementation of programs and projects that more effectively benefit the citizens of Wyoming, including members of the Tribe; and

WHEREAS, the Fremont County Association of Governments ("FCAG") is a Wyoming joint powers board organized in 1983 pursuant to the Wyoming Joint Powers Act, presently composed of the Town of Dubois, Fremont County, the Town of Hudson, the City of Lander, the Town of Pavillion, the City of Riverton, and the Town of Shoshoni, which

serves as a forum for regional cooperation among Fremont County governments and governs joint undertakings including the Wind River Transportation Authority and Fremont County Project Independence; and

WHEREAS, a substantial portion of Fremont County, including lands within the exterior boundaries of the Wind River Indian Reservation, is home to members of the Tribe, and the Tribe has a direct and substantial interest in the transportation, planning, and coordinated grant administration services undertaken by FCAG; and

WHEREAS, the NABC has determined that it is in the best interest of the Tribe and its members to participate as a member agency of the FCAG Joint Powers Board, in order to secure a formal voice in regional decision-making and to coordinate more effectively with Fremont County and its municipalities on matters of shared concern; and

WHEREAS, admission of the Tribe as a participating agency of FCAG requires execution of a Joint Powers Agreement, or an amendment to FCAG's existing Joint Powers Agreement, containing the provisions required by Wyo. Stat. Ann. § 16-1-105(b), including the duration of the agreement, the organization, composition, and powers of the joint powers board, the purpose of the agreement, the Tribe's interest in FCAG's services or facilities, the manner of financing the joint undertaking, and the terms of partial or complete termination; and

WHEREAS, a proposed [Amended and Restated] Joint Powers Agreement reflecting the Tribe's participation, attached hereto as Exhibit A, has been reviewed by the NABC and by legal counsel for the Tribe; and

WHEREAS, no agreement under the Wyoming Joint Powers Act is effective until it has been approved by the governing body of each participating agency, submitted to and approved by the Wyoming Attorney General pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and filed with the keeper of records of each participating agency pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii); and

WHEREAS, nothing in this Resolution, or in the Tribe's participation in FCAG, shall be construed to diminish, waive, or otherwise affect the sovereign immunity of the Tribe or the NABC except as may be expressly and specifically provided by separate written waiver duly authorized by the NABC;

NOW, THEREFORE, BE IT RESOLVED by the Northern Arapaho Business Council that:

1. **Authorization to Participate.** The NABC hereby authorizes the Tribe's participation as a member agency of the Fremont County Association of Governments Joint Powers Board, pursuant to and consistent with the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110.

2. Approval and Execution of Agreement. The NABC approves the Joint Powers Agreement attached as Exhibit A and authorizes the Chairman/Co-Chairman of the NABC, or a designee appointed by the NABC, to execute the Agreement, and any amendments necessary to effectuate the Tribe's participation, on behalf of the Tribe.

3. Submission for State Approval and Filing. The Secretary of the NABC (or other officer designated by the NABC) is directed to submit the executed Agreement to the Wyoming Attorney General for review and approval pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and, upon such approval, to file the Agreement with the keeper of records of the Tribe and to confirm filing with the keeper of records of each other participating agency, pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii).

4. Designation of Representatives. Pursuant to Wyo. Stat. Ann. § 16-1-106(a), the NABC designates [Name/Title] to serve as the Tribe's representative, and [Name/Title] to serve as alternate representative, on the FCAG Joint Powers Board, each to serve at the pleasure of the NABC and subject to removal and replacement at any time by resolution of the NABC.

5. Reservation of Sovereignty and Immunity. Nothing in this Resolution or in the Agreement authorized hereby shall be construed as a waiver of the sovereign immunity of the Tribe, the NABC, or their officials and employees, and no such waiver shall be effective unless made expressly and specifically in writing and duly authorized by separate resolution of the NABC. Participation in the FCAG Joint Powers Board shall not diminish, limit, or waive any right, power, jurisdiction, or authority of the Tribe arising under federal law, treaty, or its inherent sovereignty, consistent with Wyo. Stat. Ann. § 16-1-104(a).

6. Severability. If any provision of this Resolution is held invalid or unenforceable, the remaining provisions shall continue in full force and effect.

7. Effective Date. This Resolution shall take effect immediately upon adoption by the NABC.

CERTIFICATION

The undersigned, as Secretary of the Northern Arapaho Business Council, hereby certifies that the foregoing Resolution was duly presented and adopted at a [regular/special] meeting of the NABC held on [DATE], [Wind River Indian Reservation], Wyoming, at which a quorum of [___] of [___] members was present and voting, by a vote of: [___] For; [___] Against; [___] Abstaining; [___] Absent.

ADOPTED this ____ day of _____, 20____.

_____

[Name], Chairman/Co-Chairman

Northern Arapaho Business Council

ATTEST:

_____

[Name], Secretary

[TRIBAL SEAL]

EASTERN SHOSHONE TRIBE

EASTERN SHOSHONE BUSINESS COUNCIL

Wind River Indian Reservation, Wyoming

RESOLUTION NO. ESBC-[YY]-[###]

A RESOLUTION OF THE EASTERN SHOSHONE BUSINESS COUNCIL AUTHORIZING THE EASTERN SHOSHONE TRIBE'S PARTICIPATION IN THE FREMONT COUNTY ASSOCIATION OF GOVERNMENTS JOINT POWERS BOARD PURSUANT TO THE WYOMING JOINT POWERS ACT, WYO. STAT. ANN. §§ 16-1-101 THROUGH 16-1-110

DRAFTING NOTE: This is a template. Bracketed text must be completed, and the entire document reviewed and approved by the Tribe's legal counsel before adoption, to confirm consistency with the Tribe's constitution, law and order code, and internal quorum and ratification requirements.

WHEREAS, the Eastern Shoshone Tribe ("Tribe") is a sovereign Indian tribe recognized by the United States, possessing inherent sovereign authority to govern its members, lands, and internal and external affairs; and

WHEREAS, the Eastern Shoshone Business Council ("ESBC" or "Council") is the governing body of the Tribe, vested with authority under [Eastern Shoshone Tribal Constitution and/or Law and Order Code, Article ___, § ___] to act on behalf of the Tribe in matters of tribal governance, intergovernmental relations, and business affairs; and

WHEREAS, the Wyoming Legislature, in the Wyoming Joint Powers Act, Wyo. Stat. Ann. § 16-1-101, has expressly recognized the authority of the State of Wyoming and its counties, municipal corporations, and other political subdivisions to cooperate with "the Eastern Shoshone and Northern Arapaho Tribes of the Wind River Reservation"; and

WHEREAS, Wyo. Stat. Ann. § 16-1-103(a)(i) expressly defines "Agencies" eligible to enter into joint powers agreements under the Act to include "the business council of the Eastern Shoshone Indian tribe"; and

WHEREAS, Wyo. Stat. Ann. § 16-1-104(a) provides that where the ESBC participates in a joint powers board with Wyoming political subdivisions and special districts, the powers of the ESBC are neither increased nor decreased by that participation, and that such participation is intended solely to facilitate the implementation of programs and projects that more effectively benefit the citizens of Wyoming, including members of the Tribe; and

WHEREAS, the Fremont County Association of Governments ("FCAG") is a Wyoming joint powers board organized in 1983 pursuant to the Wyoming Joint Powers Act, presently composed of the Town of Dubois, Fremont County, the Town of Hudson, the City of Lander, the Town of Pavillion, the City of Riverton, and the Town of Shoshoni, which

serves as a forum for regional cooperation among Fremont County governments and governs joint undertakings including the Wind River Transportation Authority and Fremont County Project Independence; and

WHEREAS, a substantial portion of Fremont County, including lands within the exterior boundaries of the Wind River Indian Reservation, is home to members of the Tribe, and the Tribe has a direct and substantial interest in the transportation, planning, and coordinated grant administration services undertaken by FCAG; and

WHEREAS, the ESBC has determined that it is in the best interest of the Tribe and its members to participate as a member agency of the FCAG Joint Powers Board, in order to secure a formal voice in regional decision-making and to coordinate more effectively with Fremont County and its municipalities on matters of shared concern; and

WHEREAS, under the traditional governance structure of the Eastern Shoshone Tribe, the General Council retains ultimate authority over certain matters, and the ESBC exercises its authority as the elected body authorized to conduct the day-to-day governmental and business affairs of the Tribe, including entry into intergovernmental agreements of the type authorized by this Resolution, subject to any ratification or reporting obligations owed to the General Council under Tribal law; and

WHEREAS, admission of the Tribe as a participating agency of FCAG requires execution of a Joint Powers Agreement, or an amendment to FCAG's existing Joint Powers Agreement, containing the provisions required by Wyo. Stat. Ann. § 16-1-105(b), including the duration of the agreement, the organization, composition, and powers of the joint powers board, the purpose of the agreement, the Tribe's interest in FCAG's services or facilities, the manner of financing the joint undertaking, and the terms of partial or complete termination; and

WHEREAS, a proposed [Amended and Restated] Joint Powers Agreement reflecting the Tribe's participation, attached hereto as Exhibit A, has been reviewed by the ESBC and by legal counsel for the Tribe; and

WHEREAS, no agreement under the Wyoming Joint Powers Act is effective until it has been approved by the governing body of each participating agency, submitted to and approved by the Wyoming Attorney General pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and filed with the keeper of records of each participating agency pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii); and

WHEREAS, nothing in this Resolution, or in the Tribe's participation in FCAG, shall be construed to diminish, waive, or otherwise affect the sovereign immunity of the Tribe or the ESBC except as may be expressly and specifically provided by separate written waiver duly authorized by the ESBC;

NOW, THEREFORE, BE IT RESOLVED by the Eastern Shoshone Business Council that:

1. **Authorization to Participate.** The ESBC hereby authorizes the Tribe's participation as a member agency of the Fremont County Association of Governments Joint Powers Board, pursuant to and consistent with the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110.

2. **Approval and Execution of Agreement.** The ESBC approves the Joint Powers Agreement attached as Exhibit A and authorizes the Chairman/Co-Chairman of the ESBC, or a designee appointed by the ESBC, to execute the Agreement, and any amendments necessary to effectuate the Tribe's participation, on behalf of the Tribe.

3. **Submission for State Approval and Filing.** The Secretary of the ESBC (or other officer designated by the ESBC) is directed to submit the executed Agreement to the Wyoming Attorney General for review and approval pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and, upon such approval, to file the Agreement with the keeper of records of the Tribe and to confirm filing with the keeper of records of each other participating agency, pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii).

4. **Designation of Representatives.** Pursuant to Wyo. Stat. Ann. § 16-1-106(a), the ESBC designates [Name/Title] to serve as the Tribe's representative, and [Name/Title] to serve as alternate representative, on the FCAG Joint Powers Board, each to serve at the pleasure of the ESBC and subject to removal and replacement at any time by resolution of the ESBC.

5. **Reservation of Sovereignty and Immunity.** Nothing in this Resolution or in the Agreement authorized hereby shall be construed as a waiver of the sovereign immunity of the Tribe, the ESBC, or their officials and employees, and no such waiver shall be effective unless made expressly and specifically in writing and duly authorized by separate resolution of the ESBC. Participation in the FCAG Joint Powers Board shall not diminish, limit, or waive any right, power, jurisdiction, or authority of the Tribe arising under federal law, treaty, or its inherent sovereignty, consistent with Wyo. Stat. Ann. § 16-1-104(a).

6. **Severability.** If any provision of this Resolution is held invalid or unenforceable, the remaining provisions shall continue in full force and effect.

7. **Effective Date.** This Resolution shall take effect immediately upon adoption by the ESBC.

CERTIFICATION

The undersigned, as Secretary of the Eastern Shoshone Business Council, hereby certifies that the foregoing Resolution was duly presented and adopted at a [regular/special] meeting of the ESBC held on [DATE], [Wind River Indian Reservation], Wyoming, at which a quorum of [___] of [___]

members was present and voting, by a vote of: [___] For; [___] Against; [___] Abstaining; [___] Absent.

DRAFTING NOTE: The Eastern Shoshone Tribe's governance structure gives the General Council a role in certain matters. Confirm with ESBC legal counsel whether this Resolution requires notice to, or ratification by, the General Council under current Tribal law before or after adoption, and add any required recital or clause accordingly.

ADOPTED this ____ day of _____, 20____.

_____

[Name], Chairman/Co-Chairman
Eastern Shoshone Business Council

ATTEST:

_____

[Name], Secretary

[FCAG SEAL]

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

JOINT POWERS BOARD

Fremont County, Wyoming

RESOLUTION NO. FCAG-[YY]-[###]

A RESOLUTION OF THE FREMONT COUNTY ASSOCIATION OF GOVERNMENTS JOINT POWERS BOARD APPROVING AND RECOMMENDING AN AMENDED AND RESTATED JOINT POWERS AGREEMENT ADMITTING THE NORTHERN ARAPAHO BUSINESS COUNCIL AND THE EASTERN SHOSHONE BUSINESS COUNCIL AS PARTICIPATING AGENCIES, PURSUANT TO THE WYOMING JOINT POWERS ACT, WYO. STAT. ANN. §§ 16-1-101 THROUGH 16-1-110

DRAFTING NOTE: FCAG's own records show a mixed amendment practice: the 1983 Joint Powers Agreement was approved individually by all seven original Member Agencies, while the 2018 and 2022 Addenda (limited to internal Board-operations details) were executed by the Board Chair and Secretary/Treasurer alone. Because this amendment adds new participating agencies rather than adjusting an internal detail, it is drafted here to follow the fuller 1983 process. Confirm this approach, and the vote threshold for approving a Joint Powers Agreement amendment, with FCAG's legal counsel before adoption.

WHEREAS, the Fremont County Association of Governments ("FCAG") is a joint powers board organized in 1983 pursuant to the Wyoming Joint Powers Act, and is a body corporate and politic under Wyo. Stat. Ann. § 16-1-106(b), presently composed of seven participating agencies: the Town of Dubois, Fremont County, the Town of Hudson, the City of Lander, the Town of Pavillion, the City of Riverton, and the Town of Shoshoni (collectively, the "Member Agencies"); and

WHEREAS, the original 1983 Joint Powers Agreement, at Section Eight (Effective Date), provided that the Agreement would not be effective until (1) the governing body of each Participating Agency approved the Agreement, (2) the Agreement was submitted to and approved by the Wyoming Attorney General, and (3) the Agreement was filed with the respective City, Town, or County Clerks of the Participating Agencies; and, consistent with that requirement, each of the seven original Member Agencies in fact adopted its own individual resolution in 1983 authorizing its mayor or chairman to execute the Agreement and its clerk to attest it; and

WHEREAS, FCAG's subsequent amendment practice has distinguished between changes to the Board's internal operations and changes to the identity of the participating agencies: a proposed full restatement of the Joint Powers Agreement circulated in 2018 was not adopted in that form, and FCAG was directed to proceed by Addendum instead; the Addenda actually adopted, in January 2018 and August 2022, addressed matters such as how each existing Member Agency designates its board representative and meeting logistics, and were executed by the Board's Chair and Secretary/Treasurer alone, without a separate vote of each Member Agency's own governing body; and

WHEREAS, admitting the NABC and the ESBC as new participating agencies changes who the participating agencies of FCAG are, rather than adjusting an internal operating detail, and this Board finds that such an admission falls within the original Section Eight approval process contemplated by the 1983 Agreement and Wyo. Stat. Ann. § 16-1-105(a), rather than the lighter Board-addendum practice used for administrative housekeeping in 2018 and 2022; and

WHEREAS, Wyo. Stat. Ann. § 16-1-101 expressly recognizes the authority of Wyoming counties, municipal corporations, and other political subdivisions to cooperate with "the Eastern Shoshone and Northern Arapaho Tribes of the Wind River Reservation", and Wyo. Stat. Ann. § 16-1-103(a)(i) defines "Agencies" eligible to participate in a joint powers agreement to include the Northern Arapaho Business Council ("NABC") and the Eastern Shoshone Business Council ("ESBC"), each individually; and

WHEREAS, the NABC and the ESBC have each adopted a resolution — NABC Resolution No. [___], dated [DATE], and ESBC Resolution No. [___], dated [DATE], copies attached as Exhibit B and Exhibit C — authorizing their respective tribe's participation as a member agency of FCAG; and

WHEREAS, admission of the NABC and the ESBC as participating agencies requires an Amended and Restated Joint Powers Agreement containing the provisions required by Wyo. Stat. Ann. § 16-1-105(b), including the agreement's duration, the organization, composition, and powers of the joint powers board, its purpose, each participating agency's interest in FCAG's services and facilities, the manner of financing, and the terms of partial or complete termination, a proposed form of which is attached hereto as Exhibit A; and

WHEREAS, no agreement or amendment under the Wyoming Joint Powers Act is effective until it has been approved by the governing body of each participating agency, submitted to and approved by the Wyoming Attorney General pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and filed with the keeper of records of each participating agency pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii); and

WHEREAS, because each Member Agency, and not this Board, is a "participating agency" for purposes of Wyo. Stat. Ann. § 16-1-105(a)(i) and of Section Eight of the original 1983 Agreement, the governing body of each Member Agency — namely, the town council or city council of each town and city, and the Board of County Commissioners of Fremont County — must separately approve the Amended and Restated Joint Powers Agreement before it is effective, in addition to this Board's own approval; and

WHEREAS, admission of the NABC and the ESBC will require this Board to reconsider, consistent with Wyo. Stat. Ann. § 16-1-106(a), the composition of the Board and the manner in which each participating agency, including the NABC and the ESBC, appoints qualified elector representatives to the Board; and

WHEREAS, this Board finds that admitting the NABC and the ESBC as participating agencies will strengthen regional coordination on transportation, planning, and grant administration throughout Fremont County, including the Wind River Indian Reservation, and is in the best interest of FCAG and its Member Agencies;

NOW, THEREFORE, BE IT RESOLVED by the Fremont County Association of Governments Joint Powers Board that:

1. **Approval of Amended and Restated Agreement.** This Board approves the Amended and Restated Joint Powers Agreement attached as Exhibit A, admitting the NABC and the ESBC as participating agencies of FCAG pursuant to the Wyoming Joint Powers Act, Wyo. Stat. Ann. §§ 16-1-101 through 16-1-110.

2. **Transmittal to Member Agencies.** The FCAG Administrator is directed to transmit Exhibit A, together with the form member-government resolution attached as Exhibit D, to the governing body of each Member Agency for approval pursuant to Wyo. Stat. Ann. § 16-1-105(a)(i), following the same practice used by each Member Agency in 1983.

3. **Execution.** Upon approval of Exhibit A by the governing body of each Member Agency and by the NABC and the ESBC, the Chair of this Board is authorized to execute the Amended and Restated Joint Powers Agreement on behalf of FCAG, attested by the Secretary/Treasurer.

4. **Submission to the Attorney General and Filing.** Following execution, the FCAG Administrator is directed to submit the Amended and Restated Joint Powers Agreement to the Wyoming Attorney General for review and approval pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii), and, upon such approval, to file the agreement with the keeper of records of each of the nine participating agencies and with the Fremont County Clerk and the Wyoming Secretary of State, consistent with the filing practice reflected in FCAG's 1983 and 2018 filings.

5. **Bylaws Conformance.** The FCAG Administrator is directed to bring conforming amendments to FCAG's bylaws — reflecting the NABC's and the ESBC's board seats and any resulting changes to Board size, quorum, or officer provisions — before this Board for consideration in accordance with the amendment procedure set forth in the bylaws.

6. **Severability.** If any provision of this Resolution is held invalid or unenforceable, the remaining provisions shall continue in full force and effect.

7. **Effective Date.** This Resolution shall take effect immediately upon adoption by this Board.

CERTIFICATION

The undersigned, as Secretary/Treasurer of the Fremont County Association of Governments Joint Powers Board, hereby certifies that the foregoing Resolution was duly presented and adopted at a [regular/special] meeting of the Board held on [DATE], in [LOCATION], Wyoming, at which a quorum of [___] of [___] members was present and voting, by a vote of: [___] For; [___] Against; [___] Abstaining; [___] Absent.

ADOPTED this _____ day of _____, 20____.

_____

[Name], Chair
Fremont County Association of Governments Joint Powers Board

ATTEST:

_____

[Name], Secretary/Treasurer

[SEAL / LETTERHEAD OF MEMBER GOVERNMENT]

[TOWN OF ___ / CITY OF ___ / FREMONT COUNTY], WYOMING

[TOWN COUNCIL / CITY COUNCIL / BOARD OF COUNTY COMMISSIONERS]

RESOLUTION NO. [___]

A RESOLUTION OF THE [GOVERNING BODY] OF THE [TOWN/CITY OF ___ / FREMONT COUNTY], WYOMING, APPROVING AN AMENDED AND RESTATED JOINT POWERS AGREEMENT ADMITTING THE NORTHERN ARAPAHO BUSINESS COUNCIL AND THE EASTERN SHOSHONE BUSINESS COUNCIL AS PARTICIPATING AGENCIES OF THE FREMONT COUNTY ASSOCIATION OF GOVERNMENTS, PURSUANT TO THE WYOMING JOINT POWERS ACT

DRAFTING NOTE: This is a generic template for use by any one of FCAG's seven current member governments — the Town of Dubois, Fremont County, the Town of Hudson, the City of Lander, the Town of Pavillion, the City of Riverton, or the Town of Shoshoni. It mirrors the format each of these governments used for its own 1983 resolution joining FCAG. Before use, replace bracketed entity and officer terms throughout, confirm whether local practice requires approval by resolution or by ordinance, and have the entity's own legal counsel review. A separate, adopted copy of this resolution is needed from each of the seven governing bodies.

WHEREAS, the [Town/City] of [___] is a Wyoming municipal corporation organized under Title 15 of the Wyoming Statutes [OR, for Fremont County: Fremont County is a political subdivision of the State of Wyoming organized under Title 18 of the Wyoming Statutes], and is an "agency" as defined by Wyo. Stat. Ann. § 16-1-103(a)(i); and

WHEREAS, the [Town/City of ___ / Fremont County] is a participating agency and current member of the Fremont County Association of Governments ("FCAG"), a joint powers board organized in 1983 pursuant to the Wyoming Joint Powers Act, together with [list the other six Member Agencies]; and

WHEREAS, in 1983 this governing body [OR, for a Member Agency that joined after 1983: this governing body's predecessor] adopted its own resolution approving the original Fremont County Joint Powers Agreement and authorizing its execution, consistent with Section Eight of that Agreement, which provided that the Agreement would not be effective until the governing body of each Participating Agency had approved it, the Agreement was submitted to and approved by the Wyoming Attorney General, and the Agreement was filed with the respective City, Town, or County Clerk of each Participating Agency; and

WHEREAS, Wyo. Stat. Ann. § 16-1-101 expressly authorizes cooperation between Wyoming political subdivisions and "the Eastern Shoshone and Northern Arapaho Tribes of the Wind River Reservation", and Wyo. Stat. Ann. § 16-1-103(a)(i) defines "Agencies" eligible to participate in a joint powers agreement to include the Northern Arapaho Business Council ("NABC") and the Eastern Shoshone Business Council ("ESBC"), each individually; and

WHEREAS, the NABC and the ESBC have each adopted a resolution authorizing their respective tribe's participation as a member agency of FCAG, and the FCAG Joint Powers Board has, by Resolution No. [___], approved and recommended an Amended and Restated Joint Powers Agreement admitting the NABC and the ESBC as participating agencies, a copy of which is attached hereto as Exhibit A; and

WHEREAS, Wyo. Stat. Ann. § 16-1-105(a)(i) provides that no agreement or amendment under the Wyoming Joint Powers Act is effective until the governing body of each participating agency has approved it, and this governing body, as the governing body of a current participating agency of FCAG, must accordingly approve the Amended and Restated Joint Powers Agreement, in the same manner it approved the original 1983 Agreement; and

WHEREAS, this governing body finds that admitting the NABC and the ESBC as participating agencies of FCAG will strengthen regional coordination on transportation, planning, and grant administration throughout Fremont County, including the Wind River Indian Reservation, and is in the best interest of the [Town/City of ___ / Fremont County] and its residents; and

WHEREAS, this governing body has reviewed Exhibit A and confirms that it contains the provisions required by Wyo. Stat. Ann. § 16-1-105(b), including duration, organization and powers of the joint powers board, purpose, each participating agency's interest in FCAG's services and facilities, manner of financing, and terms of termination;

NOW, THEREFORE, BE IT RESOLVED by the [Town Council / City Council / Board of County Commissioners] of the [Town/City of ___ / Fremont County], Wyoming, that:

1. Approval. The [Town/City of ___ / Fremont County] approves the Amended and Restated Joint Powers Agreement attached as Exhibit A, admitting the NABC and the ESBC as participating agencies of FCAG.

2. Execution. The [Mayor / Chairman of the Board of County Commissioners] is authorized to execute the Amended and Restated Joint Powers Agreement on behalf of the [Town/City of ___ / Fremont County], attested by the [Town/City Clerk / County Clerk].

3. Filing. The [Town/City Clerk / County Clerk], as keeper of records for the [Town/City of ___ / Fremont County], is directed to file the executed Amended and Restated Joint Powers Agreement in the official records of the [Town/City / County] pursuant to Wyo. Stat. Ann. § 16-1-105(a)(iii), and to transmit an executed copy to the FCAG Administrator for compilation and submission to the Wyoming Attorney General pursuant to Wyo. Stat. Ann. § 16-1-105(a)(ii).

4. Continued Participation. Except as expressly modified by Exhibit A, the [Town/City of ___ / Fremont County]'s rights and obligations as a participating agency of FCAG remain

unchanged, and this Resolution shall not be construed to alter its representation on, or obligations to, FCAG except as reflected in Exhibit A.

5. Severability. If any provision of this Resolution is held invalid or unenforceable, the remaining provisions shall continue in full force and effect.

6. Effective Date. This Resolution shall take effect immediately upon adoption.

CERTIFICATION

The undersigned, as [Town/City Clerk / County Clerk], hereby certifies that the foregoing Resolution was duly presented and adopted at a [regular/special] meeting of the [governing body] held on [DATE], at which a quorum was present, by a vote of: [___] Ayes; [___] Nays; [___] Abstaining; [___] Absent.

ADOPTED this ____ day of _____, 20____.

_____

[Name], [Mayor / Chairman of the Board of County Commissioners]
[Town/City of ___ / Fremont County], Wyoming

ATTEST:

_____

[Name], [Town/City Clerk / County Clerk]

Appendix: Wyoming Joint Powers Act Compliance Checklist

This checklist maps each statutory requirement to where it is addressed across the four resolutions and the Amended and Restated Joint Powers Agreement (Exhibit A). It is provided for drafting and review purposes and is not itself part of any resolution.

Requirement	Wyo. Stat. Ann. Citation	Where Addressed
NABC governing body approves the agreement	§ 16-1-105(a)(i)	NABC Resolution, Clause 1–2
ESBC governing body approves the agreement	§ 16-1-105(a)(i)	ESBC Resolution, Clause 1–2
FCAG Board approves & recommends the amendment	FCAG Bylaws § II.5.2.1	FCAG Board Resolution, Clause 1
Each of the 7 current Member Agencies' governing bodies approves the agreement (as in 1983)	§ 16-1-105(a)(i); 1983 JPA § Eight	Member-Government Resolution template, Clause 1 (adapt x7)
Agreement submitted to & approved by WY Attorney General	§ 16-1-105(a)(ii)	FCAG Board Resolution, Clause 4; each resolution's filing clause
Agreement filed with keeper of records of each of the 9 participating agencies	§ 16-1-105(a)(iii)	FCAG Board Resolution, Clause 4; each resolution's filing clause
Agreement states duration, organization/powers, purpose, ownership/interest, financing, and termination terms	§ 16-1-105(b)	Exhibit A (Amended and Restated Joint Powers Agreement) — drafted separately
Joint powers board: ≥ 5 members, qualified electors, staggered terms	§ 16-1-106(a)	Exhibit A + FCAG Board Resolution, Clause 5; confirm elector status of tribal appointees
Tribal participation does not increase or decrease Business Council powers	§ 16-1-104(a)	NABC/ESBC Resolutions, Clause 5 / Recitals
Tribes named as eligible cooperating parties	§ 16-1-101; § 16-1-103(a)(i)	Recitals, all four resolutions

Note: This template summarizes the Wyoming Joint Powers Act, FCAG's founding and amendment records, and general resolution drafting practice. It is not a substitute for review by legal counsel for the Northern Arapaho Tribe, the Eastern Shoshone Tribe, FCAG, and each of FCAG's member governments, each of whom should confirm the final agreement and resolutions before adoption and execution.

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

A JOINT POWERS BOARD • FREMONT COUNTY, WYOMING

Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**RASEC Update**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**II**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☒ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☒ Information Only		
Program Area	☐ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☒ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Nichols, Executive Director
Attachments	☒ Yes		

I. EXECUTIVE SUMMARY

FCAG continues coordinating the development of a regional Emergency Medical Services (EMS) system under the Board-approved Regional Emergency Medical Services Program Proposal & Transition Plan.

Since the Board's previous update, several significant developments have occurred, including execution of the $2 million Rural Health Transformation Program (RHTP) grant agreement with the Wyoming Department of Health (WDH), continued implementation of RASEC's Phase 2 advisory responsibilities, and the establishment of additional grant reporting and implementation requirements.

The immediate priority is completion of WDH's required Start-up Work Plan, Budget, and Sustainability and Accountability documentation by November 30, 2026, at 11:00 p.m. MST.

Planning continues in coordination with Fremont County, participating municipalities, tribal representatives, EMS stakeholders, and WDH. Current efforts include establishing the necessary governance arrangements, evaluating operational readiness, developing staffing and fleet requirements, and reconciling the proposed regional system with existing ambulance-service agreements.

The approved Transition Plan maintains July 1, 2027, as a planning target. This date is not an authorization to assume operations and remains contingent upon satisfaction of all applicable legal, financial, staffing, licensing, clinical, and operational requirements.

No operational transfer, additional expenditure, or contractual authorization is requested under this agenda item.

II. BACKGROUND AND PRIOR BOARD ACTIONS

FCAG established RASEC to evaluate long-term ambulance-service delivery alternatives and develop recommendations for a sustainable regional EMS system.

Following completion of the initial evaluation, the Board adopted a transition framework and subsequently approved RASEC's continuation in an implementation-focused advisory capacity.

Current Implementation Status

1. Ambulance-Service Continuity

Fremont County entered into an agreement with Frontier Ambulance, LLC, dated September 29, 2026, addressing ground ambulance-service delivery.

The County remains responsible for its contractual relationship with the provider. FCAG's current involvement is focused on regional coordination and planning for a potential future governance and operational structure.

The existing agreement and related service arrangements must be evaluated when establishing the timing, scope, and financial feasibility of any subsequent regional transition.

2. RASEC Phase 2 Activities

RASEC continues serving in an advisory capacity under the revised membership and charge approved September 24, 2026.

The committee's current priorities include reviewing regional implementation requirements, coordinating among participating jurisdictions and EMS stakeholders, and providing technical assistance in developing the RHTP work plan and sustainability documentation.

RASEC meetings scheduled for November 6 and November 13 addressed the RHTP Work Plan, Budget, and Sustainability Plan. Final committee recommendations and completed deliverables remain subject to documentation and confirmation.

RASEC does not independently possess authority to obligate FCAG, execute intergovernmental agreements, or authorize operational assumption.

3. Rural Health Transformation Program Funding

On October 27, 2026, FCAG confirmed receipt of the fully executed $2 million RHTP EMS Regionalization grant agreement with WDH.

The agreement establishes a funding framework for eligible regionalization activities, subject to applicable award requirements, approved scope, reimbursement conditions, and expenditure controls.

FCAG has continued coordination with WDH regarding potential adjustments to the original implementation framework resulting from developments in existing ambulance-service arrangements.

WDH has also established additional submission requirements, including:

- A detailed Start-up Work Plan and itemized Budget.
- Sustainability and Accountability documentation.
- Supporting information regarding governance, medical direction, staffing, clinical protocols, equipment, dispatch, billing, financial controls, and implementation milestones.

The required submissions are due **November 30, 2026, at 11:00 p.m. MST**.

WDH has clarified that the prescribed submission forms must be completed, with supplemental documentation submitted separately as appropriate.

Receipt of an executed grant agreement does not independently establish authorization for expenditures outside the applicable grant and organizational approval requirements. The status of the formal Notice to Proceed and any required scope modifications must be confirmed before affected activities advance.

4. Governance and Intergovernmental Coordination

FCAG continues working with participating governmental and EMS stakeholders to establish the legal and administrative framework necessary for a regional system.

Recent coordination with the Town of Shoshoni includes development of a proposed resolution and companion agreement addressing future EMS governance and oversight.

These documents remain subject to legal review, approval by the appropriate governing bodies, and execution before any contemplated transfer of responsibilities becomes effective.

Additional agreements and coordination will be necessary to address participating jurisdictions, service areas, authority, assets, personnel, funding, and related operational responsibilities.

5. Organizational and Operational Readiness

Implementation planning also includes development of the EMS Director position, recruitment preparations, fleet and equipment requirements, and potential capital funding opportunities.

Fleet planning has progressed to preliminary vehicle specifications and procurement research, including obtaining ambulance pricing and evaluating available purchasing mechanisms.

Further work remains necessary to establish staffing levels, medical oversight, clinical protocols, dispatch integration, billing systems, insurance, asset control, and organizational policies.

Any subsequent commitments involving hiring, acquisitions, agreements, or operational responsibility will be brought forward through the applicable approval process.

Date	Meeting / Body	Discussion or Action Taken
03/26/2026	FCAG Board	Adopted Resolution 2026-02 establishing RASEC.
07/21/2026	Fremont County Commission	Adopted Resolution 2026-21 identifying FCAG as the regional EMS planning lead.
08/27/2026	FCAG Board	Adopted the Regional EMS Program Proposal & Transition Plan and continued RASEC's advisory role.
09/24/2026	FCAG Board	Approved RASEC's Phase 2 membership realignment and revised advisory responsibilities.
09/29/2026	Fremont County / Frontier Ambulance	Executed a ground ambulance-service agreement. Fremont County remains the contracting governmental entity.
10/22/2026	FCAG Board	Received further updates regarding EMS transition, current service continuity, RHTP funding, EMS Director recruitment, and fleet capital planning.
10/27/2026	FCAG / Wyoming Department of Health	Confirmed full execution of the $2 million RHTP EMS Regionalization grant agreement.
11/03/2026	Wyoming Department of Health	Issued additional work-plan and budget submission requirements with a November 30 deadline.
11/06/2026 and 11/13/2026	RASEC	Scheduled committee meetings addressing the RHTP Work Plan, Budget, and Sustainability Plan.

III. STATEMENT OF ISSUE *Why this item is before the Board*

The Board should receive a consolidated status update on implementation of the approved regional EMS transition framework, with particular attention to the following priorities:

1. Maintaining coordination with Fremont County regarding continuity of ambulance services and existing provider arrangements.
2. Completing WDH's required RHTP Start-up Work Plan, Budget, and Sustainability and Accountability submissions by November 30, 2026.
3. Advancing RASEC's Phase 2 technical review and intergovernmental coordination responsibilities.
4. Identifying outstanding governance, staffing, medical, financial, and operational readiness requirements.
5. Confirming grant eligibility, expenditure authority, and any necessary amendments to the approved implementation framework.

The purpose of this update is to maintain Board oversight, identify immediate implementation priorities, and distinguish planning activities from future actions requiring formal Board approval.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

The regional EMS initiative is guided by FCAG's governing authority, adopted Board resolutions, the approved EMS Transition Plan, and applicable intergovernmental and grant requirements.

Any future transfer of operational responsibility, amendment of governing authority, execution of definitive agreements, or assumption of contractual liabilities will require appropriate legal review and governing-body authorization.

This informational report does not modify existing legal obligations or confer additional operational or financial authority.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG		
Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

The executed RHTP award totals $2 million; however, this agenda item neither authorizes expenditure of those funds nor establishes additional financial commitments.

Future EMS implementation is expected to involve personnel, fleet, equipment, facilities, administrative systems, and other operating costs. These will require separate financial review, confirmation of eligible funding, and appropriate approval before commitments are made.

The County's existing ambulance-service agreement does not, by itself, establish a contractual payment obligation for FCAG.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Receive the report	Acknowledges the current status without creating additional authorization.
2. Request supplemental information	Identifies specific matters for staff clarification or a subsequent Board report.
3. Continue discussion to a future meeting	Allows additional documentation or recommendations to be presented at a properly noticed meeting.

VII. ACTION REQUESTED

Information only.

The Board is asked to receive the RASEC and Regional EMS Transition Update. No motion, expenditure, contract approval, or change in operational authority is requested.

VIII. PROPOSED MOTION

> No motion proposed.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

The Executive Director recommends that the Board receive the report and continue oversight of the regional EMS transition under the previously approved framework.

Staff's immediate priority will be coordination with RASEC and WDH to complete the required November 30 submissions, identify remaining transition requirements, and ensure any subsequent implementation commitments receive the appropriate fiscal, legal, and governing-body approvals.

X. ATTACHMENTS

Attachment A	Regional EMS Program Proposal & Transition Plan, approved August 27, 2026
Attachment B	RASEC November 13, 2026 Meeting Agenda

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	Pending	Pending
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda	Executive Director	TN	11/16/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

This report and its attachments are part of the public meeting packet and are public records under the Wyoming Public Records Act unless a specific exemption applies.

Agenda
FREMONT COUNTY ASSOCIATION OF GOVERNMENTS
Regional Ambulance Service Evaluation Committee
12:00PM; Friday, November 13th, 2026
Riverton; WRTA Facility
2554 Airport Rd, Riverton, WY 82501
https://us02web.zoom.us/j/87542789880?pwd=xlwKQ1Ae48DfObecpFkJcHoyP3CbU0.1

Chris Konija - *Chair*
Shoshoni

Michael Jones
County Commission

Mick Prior – *Vice-Chair*
Hudson

Jared White Bull
Northern Arapaho Tribe

Clint Glick
Eastern Shoshone Tribe

Lisa Mallon - *Secretary*
Riverton

Kim Lee
At Large

I. Roll Call

II. Call to Order

III. Pledge of Allegiance

IV. Approval of November 13, 2026 Meeting Agenda

V. Public Comment

VI. New Business
a. RHTP: Work Plan and Budget
b. RHTP: Sustainability Plan

VII. Old Business

VIII. Adjournment

NO QUORUM

Agenda
FREMONT COUNTY ASSOCIATION OF GOVERNMENTS
Regional Ambulance Service Evaluation Committee
12:00PM; Friday, November 13th, 2026
Riverton; WRTA Facility
2554 Airport Rd, Riverton, WY 82501
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Chris Konija - *Chair*
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I. Roll Call

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V. Public Comment

VI. New Business
a. RHTP: Work Plan and Budget
b. RHTP: Sustainability Plan

VII. Old Business

VIII. Adjournment

NO QUORUM

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

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Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Next Great American Base Initiative**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**VII**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☐ Unfinished Business ☒ New Business ☐ Reports and Updates ☐ Public Hearing		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☒ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Nichols, Executive Director
Attachments	☒ Yes		

I. EXECUTIVE SUMMARY

The Board is asked to review information related to the Next Great American Base Initiative, which seeks locations within the United States for a multi-unit military base.

The Department of War (DoW) has clarified that the **100,000 to 250,000-acre land-availability range** for the Next Great American Base (NGAB) serves as a planning guideline. **Eligible communities proposing sites outside this range may submit self-nominations and will receive full consideration** through the competitive screening and evaluation process.

Mission suitability remains the primary consideration. All proposals will be evaluated for their ability to provide sufficient land and infrastructure to support the full NGAB mission, including rapid global power projection. The Department continues to request state endorsements of eligible community nominations. The original nomination timeline and submission procedures remain unchanged.

Participation does not commit DoW to selecting a site, accepting land or other consideration, exercising authority, or undertaking construction. Any future action remains subject to applicable law, appropriations, required approvals, and project-specific reviews.

II. BACKGROUND AND PRIOR BOARD ACTIONS

An email was sent by Director Nichols to all board members on November 10th, outlining the opportunity.

Date	Meeting / Body	Discussion or Action Taken
11/10/2026	FCAG Board	Email sent by Director, no action taken.

III. STATEMENT OF ISSUE *Why this item is before the Board*

The creation of a new military base in Fremont County could provide significant benefits to the local economy. This information is being presented to the Board as part of a larger educational initiative to encourage members to investigate potential economic and infrastructure benefits to Fremont County.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

Not required for this information.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG		
Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	Dues		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No direct expenditure or new contractual obligation is requested by approval of the agenda.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	No action needed.
2. Approve with modifications	No action needed.
3. Deny or take no action	No action needed.
4. Table or continue to a date certain	No action needed.

VII. ACTION REQUESTED

It is requested that Board members consider whether this would be an initiative that FCAG finds value in.

VIII. PROPOSED MOTION

BOARD MEMBER: "I move to approve the agenda for the November 19, 2026 regular meeting of the Fremont County Association of Governments [as presented / as amended]."

(Second required if a motion is made.) Chair: "It has been moved and seconded. Is there any discussion?"
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

Director recommends that Board members research the project futher.

X. ATTACHMENTS

Attachment A	FCAG_11192026_09a_Letter to Governors and Adjutants General.pdf
Attachment B	FCAG_11192026_09b_Next Great American Base Fact Sheet.pdf

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols	Pending	Pending
Fiscal Review (Business Manager)	N/A	N/A	N/A
Legal Review (if required)	N/A	N/A	N/A
Approved for Agenda	Executive Director	TN	11/16/2026

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

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THE ASSISTANT SECRETARY OF WAR
3400 DEFENSE PENTAGON
WASHINGTON, DC 20301-3400

ENERGY, INSTALLATIONS,
AND ENVIRONMENT

October 22, 2026

To the Nation's Governors and The Adjutants General:

The Department of War (DoW) is encouraged by the exceptional nationwide interest in hosting the Next Great American Base (NGAB). Responses from states and communities reflect a shared commitment to supporting our Service members, strengthening national defense, and competing to deliver the capabilities required for rapid global power projection.

To ensure the competition fully considers the strongest available partnerships and most promising locations, I am writing to clarify the Preliminary Screening Criteria previously provided. The land-availability range of 100,000 to 250,000 acres is intended as a planning guideline for a premier continental United States installation capable of supporting the NGAB mission. However, this illustrative range is not intended to preclude consideration of otherwise compelling offers involving acreage outside this range.

Accordingly, communities proposing sites outside of this range may submit self-nominations and will be fully considered. This clarification does not alter the importance of providing sufficient land and infrastructure to support the full NGAB mission. Suitability to mission remains paramount, and all nominations will be evaluated competitively under the broader screening and evaluation process.

We continue to request your endorsement of self-nominations submitted by eligible communities within your state. The original nomination timeline and submission procedures remain unchanged. Participation in the process does not constitute a commitment by DoW to select a site, accept land or other consideration, invoke any authority, or undertake construction. Any future action remains subject to applicable law, appropriations, required approvals, and project-specific reviews.

Your continued support for the men and women of the Department of War is appreciated.

Sincerely,

MARKS.DALE.R.1080786405 Digitally signed by MARKS.DALE.R.1080786405 Date: 2026.10.22 14:45:25 -04'00'

Dale R. Marks

NEXT GREAT AMERICAN BASE

"We have not built a new base in this country in 40 years. That ends now!"
-- Hon. Pete Hegseth

WELCOME

to the National Competition

Delivering the Future of American Defense

Summary…

Eligible Locations	Continental United States
Recommended Footprint	100,000–250,000 contiguous acres
Estimated Population	15,000–25,000 active-duty members
Nomination Deadline	December 1, 2026
Anticipated Selection	June 2027

Guidance…

SecWar Letter, September 30, 2026

"This project is about doing something bold, beautiful, and world-class for the great Americans to wear our nation's uniform."

-- Hon. Pete Hegseth

ASW(EI&E) Letter, October 22, 2026

Clarification on recommended acreage for compelling offers.

Questions…

Please email all questions or concerns to ASW (IE&E):

ngab@war.mil

FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

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BOARD AGENDA ITEM REPORT

Subject	**Monthly Forum**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**VIII**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☐ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing (Section: Routine Business)		
Nature of Action	☐ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☒ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director	**Presented By**	Tim Hancock, Chairman
Attachments	☒ None; supporting sources referenced in the narrative		

I. EXECUTIVE SUMMARY

The monthly forum provides an opportunity for elected representatives and members to raise intergovernmental priorities, community concerns and potential projects within FCAG's regional coordination purpose.

II. BACKGROUND AND PRIOR BOARD ACTIONS

The regular Board agenda has traditionally reserved a monthly forum near the end of the public meeting.

Date	Meeting / Body	Discussion or Action Taken
Regularly	FCAG Board	Monthly forum is an established regular-meeting agenda section.

III. STATEMENT OF ISSUE *Why this item is before the Board*

The forum helps identify potential items requiring staff research, partner consultation, or an agenda at a subsequent meeting.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

FCAG Bylaws and posted agenda; recommendations needing formal action must return for appropriate notice and Board decision.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG

Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No immediate appropriation requested.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Receives partner updates and records action items.
2. Approve with modifications	Directs follow-up to a future posted agenda.
3. Deny or take no action	No new authority or approval; routine item remains pending or is received without vote.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

Receive member observations and requested follow-up. Do not treat general forum remarks as authorization to execute contracts or adopt unagendized policy.

VIII. PROPOSED MOTION

BOARD MEMBER: No formal motion recommended for this information-only item. The Chair may receive the report and direct staff only within the posted agenda.

(Second required if a motion is made.) Chair: “It has been moved and seconded. Is there any discussion?”
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR’S RECOMMENDATION

Record clear follow-up assignments and, where needed, bring substantive matters back as duly noticed agenda items. Final packet verification: Confirm any specific future action will receive its own agenda narrative and supporting documents.

X. ATTACHMENTS

Attachment A	None
Attachment B	—
Attachment C	—

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols (draft)	Pending	Pending
Fiscal Review (Business Manager)	Jesse Grosinger (pending)	Pending	Pending
Legal Review (if required)	FCAG counsel (if required)	Pending	Pending
Approved for Agenda (Executive Director)	Executive Director (pending)	Pending	Pending

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

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FREMONT COUNTY ASSOCIATION OF GOVERNMENTS

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Wind River Transportation Authority • Project Independence

BOARD AGENDA ITEM REPORT

Subject	**Adjournment**		
Meeting Date	November 19, 2026	**Agenda Item No.**	**IX**
Meeting Type	☒ Regular ☐ Special ☐ Work Session		
Agenda Section	☐ Consent Agenda ☐ Unfinished Business ☐ New Business ☐ Reports and Updates ☐ Public Hearing (Section: Routine Business)		
Nature of Action	☒ Motion ☐ Resolution ☐ Agreement / Contract ☐ Direction to Staff ☐ Information Only		
Program Area	☒ FCAG Administration ☐ WRTA ☐ Project Independence (CSBG) ☐ Regional EMS		
Strategic Plan Alignment	☐ Yes - Goal / Objective: not specified ☒ No (Regular Business)		
Submitted By	Tim Nichols, Executive Director (draft prepared for review)	**Presented By**	Tim Nichols, Executive Director (proposed)
Attachments	☒ None; supporting sources referenced in the narrative		

I. EXECUTIVE SUMMARY

Following completion of the November 19 regular meeting agenda, the Board may consider adjournment.

II. BACKGROUND AND PRIOR BOARD ACTIONS

FCAG maintains regular meeting minutes and voting records.

Date	Meeting / Body	Discussion or Action Taken
Regularly	FCAG Board	Routine adjournment is recorded in Board minutes.

III. STATEMENT OF ISSUE *Why this item is before the Board*

A recorded adjournment establishes the conclusion of formal proceedings.

IV. LEGAL AND POLICY AUTHORITY

Legal Review	☐ Reviewed by FCAG Counsel ☐ Review Pending ☒ Not Required

FCAG Bylaws and the adopted meeting agenda govern adjournment and the Board secretary's record of the actual time and action.

V. FISCAL IMPACT

Fiscal Impact	☒ None ☐ Within Adopted Budget ☐ Budget Amendment Required ☐ Revenue to FCAG

Amount	$0.00	**Fiscal Year**	FY2027
Funding Source(s)	None		
Budget Line / Account	Not verified / enter final chart of accounts	**Local Match Required**	☒ No

No fiscal impact.

VI. ALTERNATIVES AVAILABLE TO THE BOARD

Alternative	Effect of Board Selecting This Alternative
1. Approve as recommended	Closes formal Board proceedings.
2. Approve with modifications	Sets a different lawful process for closing meeting.
3. Deny or take no action	Leaves the proposed action unapproved and current legal/policy requirements unchanged.
4. Table or continue to a date certain	Allows verification of missing materials and renewal of consideration at a properly noticed meeting; may affect schedules.

VII. ACTION REQUESTED

The Chair requests and records the motion, second, vote and actual meeting end time.

VIII. PROPOSED MOTION

BOARD MEMBER: "I move to adjourn the November 19, 2026 regular meeting of the Fremont County Association of Governments."

(Second required if a motion is made.) Chair: "It has been moved and seconded. Is there any discussion?"
Vote: ☐ Majority of quorum present ☐ Other: verify applicable Bylaws.

IX. EXECUTIVE DIRECTOR'S RECOMMENDATION

Ensure that the proceedings and adjournment are accurately recorded in the minutes. Final packet verification: Record the actual time and voting record; do not insert an expected adjournment time as a fact.

X. ATTACHMENTS

Attachment A	None
Attachment B	—
Attachment C	—

AGENDA ROUTING AND APPROVAL *Completed before the item is placed on the agenda*

Review	Name	Signature / Initials	Date
Prepared By	Tim Nichols (draft)	Pending	Pending
Fiscal Review (Business Manager)	Jesse Grosinger (pending)	Pending	Pending
Legal Review (if required)	FCAG counsel (if required)	Pending	Pending
Approved for Agenda (Executive Director)	Executive Director (pending)	Pending	Pending

RECORD OF BOARD ACTION *For Board Secretary use only*

Action Taken	☐ Approved as Presented ☐ Approved as Amended ☐ Denied ☐ Received / Information Only ☐ Tabled or Continued to: Date		
Motion By	Board member	**Seconded By**	Board member
Vote	Ayes: # Nays: # Abstain: # Absent: #		
Resolution / Minutes Ref.	No. / page	**Recorded By / Date**	Name, date

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